

# City of New Bedford Department of City Planning

133 William Street · Room 303 · New Bedford, Massachusetts 02740

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MAYOR
JON MITCHELL

PLANNING DIRECTOR
TABITHA HARKIN

PLANNING BOARD

# **STAFF REPORT**

REPORT DATE August 22, 2019 PLANNING BOARD MEETING September 4, 2019

Case # 19-29: REZONING

183 Washington Street Map: 36 Lot: 378

**Petitioner:** City Councilor

Scott J. Lima, Ward 5 133 William Street, Rm 215

New Bedford, MA

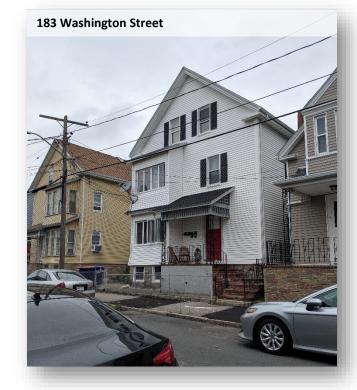
### **Overview of Request:**

The Planning Board reviews rezoning petitions as standard practice and provides a recommendation based on their findings to the City Council Committee on Ordinances.

This case requests the rezoning of **183 Washington Street** (Map: 36 Lot: 378) from Residential "B" [RB] to Mixed-Use Business [MUB] in its entirety.

### **Background:**

New Bedford City Councilor Scott J. Lima, Ward 5 has put the rezoning request forward on behalf of the property owner Mr. David Sousa.



Planning staff has been informed the current owner acquired the property in November 2018. The rezoning proposal is requested as the property owner seeks to add a second means of egress for a third floor residential unit. However, the property is in a Residential B zoned district which allows for a maximum of two residential units. The requested Mixed Use Business District allows for the desired three residential units.

### **Existing Conditions:**

The 183 Washington Street property, like other houses in the neighborhood, are primarily 2 family 2 story houses with some backyard green space. However, this property also includes a third-floor attic residential unit. Washington Street and the surrounding neighborhood just south and east of Dartmouth Street is a residential area with low traffic. The Dartmouth Street corridor begins at the intersection with Allen Street and extends to South Dartmouth. It is primarily zoned Mixed Use Business along both sides of the street (usually a lot or two deep) and is surrounded by Residential A, B,

and C zones. Most businesses in the area are located solely on Dartmouth Street. Currently 183 Washington Street is zoned as Residential B. A portion of the lot abutting the property to the west is zoned Mixed Use Business, the remaining portion is zoned Residential B. The building on the lot adjacent to this one faces Dartmouth Street and exists entirely within a Mixed Use Business zone.

### **Input from Other City Departments:**

The rezoning request was distributed to City Clerk, City Solicitor, Health Department, Inspectional Services, Engineering, Public Infrastructure, Conservation Commission, Fire Department and School Department.

The Commissioner of Inspectional Services, Danny Romanowicz, has confirmed that the proposed project —to create a third residential unit — would not require a rezoning classification; however, would require multiple permit applications.

The Commissioner has confirmed this property qualifies as an existing nonconforming property under City Zoning Ordinance Chapter 9 Section 2400. This section of the ordinance allows the Zoning Board of Appeals to consider Special Permit Applications for structural changes to and/or use changes for existing nonconforming properties.

If the applicant seeks to create a third residential unit the following permitting would be required, (with or without the zoning change):

- 1. Zoning Board of Appeal
  - a. Special Permit Nonconforming Use & Structures (Section 2400)
  - b. Variance Parking requirements (Section 3100)
- 2. Planning Board
  - a. Site Plan Review (Section 5400 New multiple-family residential construction of three (3) or more units or expansion of existing multifamily residential structures resulting in the creation of one or more additional units.)

It is important to note regardless of whether the zoning of the property changes the permitting would remain the same.

Any additional comments subsequently received from City Departments will be provided at the public hearing.

### For Board Member Consideration:

A table comparing the uses permitted in the existing RB zone and proposed MUIB zone is available as an attachment (Attachment #1) to these comments.

### **MERITS**

If the rezoning was to be adopted, twentysix (26) new uses would be allowed. These uses include: multi-family townhouse (3 stories), multi-family mixed use (6 stories), Boarding House, nonexempt educational use, animal clinic or hospital, adult entertainment establishment, motel/hotel/inn, retail stores, grocery stores, big box retail, health clubs, mixeduse, live/work, motor vehicle sales and rental, motor vehicle light service, restaurant, restaurant-fast food, business or professional office, medical office/center/clinic, bank/financial institution, indoor commercial recreational, wireless communication facility, theater & auditorium, convention centers, and research and development testing laboratories.

If adopted no existing uses of the RB zone would be prohibited, only additional uses would become available.

The Dartmouth Street corridor, west of the site, is zoned mixed use business and has historically been a mixed commercial and residential corridor.

### **CONCERNS**

The property is located mid-block within an established residential section of Washington Street. While, there are mixed use zoned properties used for business purposes within close proximity to this site, the site is directly surrounded by residential properties.

Further, the request would need to be amended slightly as the existing MUB district does not correlate exactly with the property boundaries but rather splits the lot of the adjacent property to the west. The adoption of this request would leave a small gap of RB zoning between the properties.

The some of the additional uses that would be allowed under the MUB district would not be compatible with a dense residential neighborhood.



### **Standards for Evaluating Rezoning Requests**

The Planning Board has previously relied on the following criteria in its evaluation of other rezoning requests to ensure its action is consistent with case law:

- <u>Uniformity</u>: the extent to which the zoning change would resemble the surrounding zoning;
- Consistency: whether or not the parcel is being singled out for a zoning change;
- Surroundings: how the proposal would change the neighborhood;
- Fiscal Impact: what impact on local/city economic development the rezoning would have; an
- <u>Discriminating Benefit</u>: an assessment of whether the reclassification of a single parcel that allows a use beneficial to the property owner is made to the detriment of the neighbors or community-at-large.

### **Attachments:**

- 1. Use Table Comparison
- 2. Written Motion by City Councilors: Scott J. Lima, Ward 5
- 3. Zoning Maps & Aerials

### **ATTACHMENT 1: USE TABLE**

Provided below is a abridged version of the City of New Bedford Ch. 9 Appendix A – Table of Uses showing only the two zoning districts relevant to the subject request.

- Highlighted (green) uses would be newly permitted if the proposed rezoning were to be adopted.
- Items not highlighted remain unchanged
- Prohibited uses in either zoning district have been removed from the use table for clarity purposes

### **Table Key:**

- Y Yes, a permitted as of right use
- N No, a not permitted use
- BA Use allowed only through a Special Permit granted by the Zoning Board of Appeals
- CC Use allowed only through a Special Permit granted by the City Council
- PB Use allowed only through a Special Permit granted by the Planning Board

EXISTING:	
RESIDENTIAL B DISTRICT	
A. Residential Uses	
1. Single-family dwelling	Υ
2. Two-family dwelling	Υ
3. Multi-family townhouse (3 stories)	N
5. Multi-family mixed use (6 stories)	N
8. Boarding house	N٠
9. Group residence	BA
10. Assisted or Independent living facility	BA
11. Nursing or Convalescent home	ВА
14. Animals or head of poultry, not to exceed one animal or head of poultry per one thousand (1,000) square feet of net area of the lot. Net area shall be determined by subtracting the gross ground floor area of all buildings and structures on the lots from the gross area of the lot plus any contiguous lots owned by the same party.	Υ
B. Exempt and Institutional Uses	
1. Use of land or structures for religious purposes	Υ
<ol> <li>Use of land or structures for educational purposes on land owned or leased by the commonwealth or any of its agencies, subdivisions or bodies politic or by a religious sect or denomination, or by a nonprofit educational corporation</li> </ol>	Υ
3. Child care facility (in existing building)	Υ
4. Child care facility (not in existing building)	Υ
5. Use of land for the primary purpose of agriculture, horticulture, floriculture, or viticulture on a parcel of more than five acres in area	Υ
6. Facilities for the sale of produce, and wine and dairy products, provided that during the months of June, July, August, and September of every year, or during the harvest season of the primary crop, the majority of such products for sale, based on either gross sales dollars or volume, have been produced by the owner of the land containing more than five acres in area on which the facility is located	Y
7. Municipal facilities	Υ
8. Essential services	BA
9. Cemeteries	Υ
10. Hospital	Υ

PROPOSED:	
MIXED-USE BUSINESS DISTRICT	
A. Residential Uses	
Single-family dwelling	Υ
Two-family dwelling	Υ
Multi-family townhouse (3 stories)	Υ
5. Multi-family mixed use (6 stories)	РВ
8. Boarding house	BA
9. Group residence	ВА
10. Assisted or Independent living facility	ВА
11. Nursing or Convalescent home	BA
14. Animals or head of poultry, not to exceed one animal or head of poultry per one thousand (1,000) square feet of net area of the lot. Net area shall be determined by subtracting the gross ground floor area of all buildings and structures on the lots from the gross area of the lot plus any contiguous lots owned by the same party.	Υ
B. Exempt and Institutional Uses	
Use of land or structures for religious purposes	Υ
Use of land or structures for educational purposes on land owned or leased by the commonwealth or any of its agencies, subdivisions or bodies politic or by a religious sect or denomination, or by a nonprofit educational corporation	Y
Child care facility (in existing building)	Υ
4. Child care facility (not in existing building)	Υ
5. Use of land for the primary purpose of agriculture, horticulture, floriculture, or viticulture on a parcel of more than five acres in area	Υ
6. Facilities for the sale of produce, and wine and dairy products, provided that during the months of June, July, August, and September of every year, or during the harvest season of the primary crop, the majority of such products for sale, based on either gross sales dollars or volume, have been produced by the owner of the land containing more than five acres in area on which the facility is located	Y
7. Municipal facilities	Υ
8. Essential services	BA
9. Cemeteries	Υ
10. Hospital	Υ

RESIDENTIAL B DISTRICT  C. Commercial  1. Nonexempt agricultural use 2. Nonexempt educational use 3. Animal clinic or hospital; with ancillary animal boarding N 4. Adult day care 5. Family day care 6. Large family day care 7. Club or lodge, nonprofit CC 8. Funeral home 9. Adult entertainment establishment N 10. Bed & Breakfast 11. Motel, hotel or inn N 12. Retail stores and services not elsewhere set forth N 13. Grocery stores N 14. Big Box Retail (60,000 Sq. ft. or greater) N 15. Health clubs N 16. Mixed use N 17. Live /work N 18. Motor vehicle sales and rental N 19. Motor vehicle light service N 21. Restaurant N 22. Restaurant N 23. Restaurant, fast-food N 24. Business or professional office N 25. Medical offices, center, or clinic N 26. Bank, financial agency N N N N N N N N N N N N N N N N N N N	EXISTING:	
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30. Theatres and auditoriums N	28. Outdoor commercial recreation	N
	29. Wireless Communications Facilities	PB
31. Convention Centers N	30. Theatres and auditoriums	N
	31. Convention Centers	N
32. Marijuana Retailer N	32. Marijuana Retailer	N
D. Industrial Uses	D. Industrial Uses	
Research, development or testing laboratories and facilities		N

PROPOSED:	
MIXED-USE BUSINESS DISTRICT	
C. Commercial	
Nonexempt agricultural use	BA
2. Nonexempt educational use	Υ
3. Animal clinic or hospital; with ancillary animal boarding	BA
4. Adult day care	BA
5. Family day care	BA
6. Large family day care	BA
7. Club or lodge, nonprofit	CC
8. Funeral home	BA
Adult entertainment establishment	CC
10. Bed & Breakfast	BA
11. Motel, hotel or inn	Υ
12. Retail stores and services not elsewhere set forth	Υ
13. Grocery stores	Υ
14. Big Box Retail (60,000 Sq. ft. or greater)	BA
15. Health clubs	Υ
16. Mixed use	Υ
17. Live /work	BA
18. Motor vehicle sales and rental	CC
19. Motor vehicle general repairs	CC
21. Motor vehicle light service	CC
22. Restaurant	Υ
23. Restaurant, fast-food	BA
24. Business or professional office	Υ
25. Medical offices, center, or clinic	BA
26. Bank, financial agency	Υ
27. Indoor commercial recreation	Υ
28. Outdoor commercial recreation	BA
29. Wireless Communications Facilities	РВ
30. Theatres and auditoriums	РВ
31. Convention Centers	РВ
32. Marijuana Retailer	N
D. Industrial Uses	
4. Research, development or testing laboratories and facilities	Υ



Planning Board

# CITY OF NEW BEDFORD

### CITY COUNCIL

August 15, 2019

### WRITTEN MOTION

Requesting that 183 Washington Street (Plot 36/Lot 378) be rezoned from Residential "B" to MIXED-USE BUSINESS in its entirety. (To be Referred to the Committee on Ordinances and the Planning Board.)

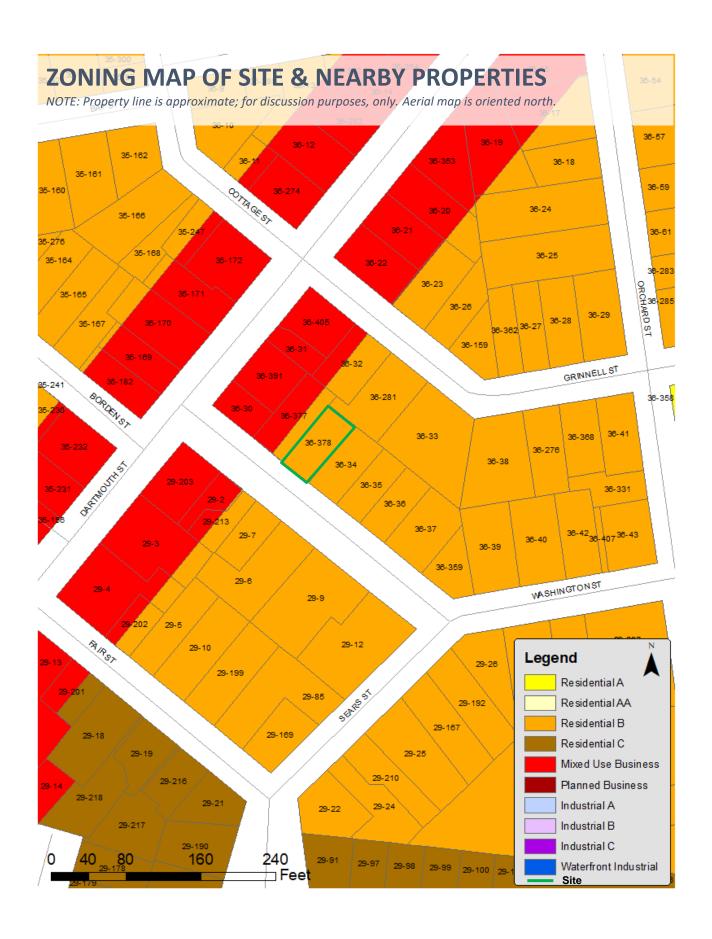
Scott J. Lima, Councillor Ward Five

IN CITY COUNCIL, August 15, 2019

Referred to the Committee on Ordinances and the Planning Board.

Dennis W. Farias, City Clerk

City Clerk



# 183 Washington Street Map: 36 Lots: 378 NOTE: Property line is approximate; for discussion purposes, only. Aerial map is oriented north.